## Body Worn Camera Programs POLICY ESSENTIALS AND ISSUES TO CONSIDER

#### **Opening Caveat**

- No "one-size fits all" policy
- Many good policies in place to use as models
- Policy will necessarily be driven by state laws, labor agreements and community standards
- Good policies cover a range of approaches and take into account the goals of the CLEO
- Should seek to balance the interests of management, officers and community

HOWEVER, there are elements that a sound policy should contain...the particular requirements and the level of specificity are up to you.

#### Policy Requirements

- Every sound policy must address key issues:
  - When to turn it on and off (triggers and discretion)
  - Where it is appropriate OR NOT to record
  - When to turn it off
  - Who can turn it off and under what circumstances
  - Who can view recordings and under what circumstances
  - Retention
  - Redaction (Public availability, privacy and the COST!)

# Necessary Elements of a Policy:

- A strong policy/purpose statement
- Requirements regarding use of the BWC
- Restrictions on use of the BWC
- Requirements for storage and integrity of recordings
- Requirements for inspection and auditing
- Use of recordings for training and supervisory functions
- Production of records

#### Policy Statements

- Should provide the rationale for use of the system
- Should spell out the purpose of the system and intended uses
  - Safety
  - Accountability and transparency
  - Accuracy and preservation of evidence
  - Complete and unbiased documentation
- Opportunity to explain the value of BWC to department members and the public

#### Use of the Device

- Must establish criteria for activation
  - What are triggers for the officer?
    - Citizen contacts ("law enforcement" vs. any contact)
    - Stops, detentions, arrests and searches
    - Uses of force and adversarial interactions
    - Dispatched calls
    - Emergency driving, accidents and pursuits
    - Advisement of Miranda warnings and taking of statements
    - K-9 deployments and warrant service
    - Catch all for situations the officer deems appropriate
  - How much discretion should the officer have?
- Must establish criteria for deactivation
  - When can the officer stop recording?
  - Who can stop the recording? (Ex. Critical incidents may warrant the involvement of a supervisor/IC)

#### Use of the Device

- Must contain requirements for wear (at all times? particular positioning? which personnel?)
- Must specify that any use of the BWC shall be for department use only (and recordings are Dept. property)
- Must specify whether Department equipment must be used
- Must require documentation of any deviation from the policy and provide notice regarding discipline for failure to follow policy
- Must contain a requirement that officers routinely inspect equipment for proper functioning, ensure proper functioning, and report problems for correction

### Restrictions/Prohibitions on Use

- Must address situations and circumstances wherein recording is not appropriate and restrict such recording
  - Undercover operations
  - Private homes or places protected by the 4<sup>th</sup> Amendment?
  - Juveniles, within medical facilities, victims
  - Interactions and communication with other department members (Ex. Surreptitious recording of department members)
  - On breaks or during non-enforcement situations like briefing
  - First Amendment activity without a criminal violation

#### Retention—Storage, Retrieval and Recording Integrity

- Must prohibit officers from deleting, altering, copying or sharing recordings except for a legitimate law enforcement purpose (audit trail)
- Must specify who may control the recordings
- Establish a means of retrieval and disclosure for prosecution
- Mechanism to request deletion of files where deemed appropriate (Ex. Unintentional recordings)
- Must comply with state record retention requirements

### Redaction and Public Availability

Transparency v. privacy—the great debate
Protection of citizens?
Protection of officers?
Must comport with state law requirements for freedom of information requests
Redaction technology (how to do it, and how much to do it)

#### Cost \$\$\$

#### Supervisory/Training Issues

Must specify what uses may be made by supervisory personnel

Must establish requirement for oversight of subordinate use of equipment and adherence to policy

Must establish criteria for use of recordings in training capacity

#### Inspection and Auditing

Should establish an "administrator" to oversee the program

Establish responsibility for overall proper operation of the system

Consider requiring supervisors to conduct periodic audits to ensure proper operation of equipment and compliance with policy

#### Additional Concerns: Officer viewing

Must decide under what circumstances officers may view their own or other sources of BWC video

In use of force and OIS situations, agencies may treat viewing differently

### Additional Concerns: Citizen Privacy

- May require advising citizens that they are being recorded and/or require consent
- May allow for discontinuing recording at the request of a citizen
- May provide latitude for vulnerable victims (sex assault, juveniles, DV, etc.)

Must provide guidance on whether citizens should be allowed to view recordings (Ex. Investigatory need or to resolve citizen complaint)

## Additional Concerns: Use in Discipline

- Must contain notice regarding failure to follow requirements of BWC policy
  - Mistake vs. intentional tampering, disabling or misusing
- Agency must decide whether video will be reviewed for policy violations
- Should cameras be assigned to "problem" officers?

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