Law Enforcement And The Mentally Ill

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EMERGING INTEREST

IACP NATIONAL POLICY SUMMIT*
Building Safer Communities: Improving Police Response to Persons with Mental Illness

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DECRIMINALIZING

MENTAL ILLNESS
■ PROBLEM

■ BACKGROUND

■ SEQUENTIAL INTERCEPT MODEL

■ EMERGENCY RESPONSE MODELS

■ HONOLULU MODEL
PROBLEM:
FINDING AN ALTERNATIVE TO CRIMINALIZATION OF THE MENTALLY ILL

WHO CARES?

CRIMINAL JUSTICE SYSTEM:

LIABILITY FOR LAW ENFORCEMENT OFFICERS AND LAW ENFORCEMENT AGENICES

BURDEN ON THE CRIMINAL JUSTICE SYSTEM (Courts, Jails, Prisons)

FINANCIAL COST TO SOCIETY $60 BILLION PER YEAR
LAW ENFORCEMENT OFFICERS:

- DANGER TO LAW ENFORCEMENT OFFICERS
  1999 STUDY OF 174 POLICE DEPARTMENT IN 42 STATES SHOWED THAT 7-10% OF ALL POLICE INTERACTIONS INVOLVE INTERACTION WITH SMI PERSONS

- OVER HALF OF ARRESTS AT HPD IN 2011 WERE HOMELESS, MENTALLY ILL OR BOTH

- EMOTIONALLY DISTURBED PERSONS ARE 5.5 TIMES AS LIKELY (550% MORE LIKELY) TO BE INVOLVED IN THE MURDER OF POLICE OFFICERS
PROBLEM: FINDING AN ALTERNATIVE TO CRIMINALIZATION OF THE MENTALLY ILL

WHO CARES?

THE COMMUNITY:

PERCEPTION OF DANGER
UNCOMFORTABLE
FEAR – ANXIETY
COST OF CARE
MENTALLY ILL PERSONS:

SMI ARE 11.5 TIMES (1,150%) MORE LIKELY TO BE VICTIMS OF CRIME THAN THE GENERAL POPULATION

90% OF SUICIDES LINKED TO MENTAL ILLNESS

PROBLEM:
FINDING AN ALTERNATIVE TO CRIMINALIZATION OF THE MENTALLY ILL

WHO CARES?
TURNING THE TIDE: FROM HOSPITALIZATION TO INCARCERATION

STATE MENTAL HOSPITALS FORMED IN 1890

“DEINSTITUTIONALIZATION”
Began in 1955
558,239 severely mentally ill inpatients
National census: 164 million
By 1994 . . .

71,619 SMI inpatients
National Census: 260 million
1955 SMI adjusted for 1994 census = 885,010 or
92% reduction from 1955
By 2003 . . .

only 49,437 inpatient psychiatric beds

2012: inpatient psychiatric beds estimated at 100,000
People with Mental Illness in Jails and Prisons:

1996: 283,800 (BJS, July 1999)
2005: 1,255,700 (BJS, Sep 2006)
PRIOR TO DEINSTITUTIONALIZATION:

LESS THAN 1% OF THOSE INCARCERATED WERE MENTALLY ILL
TODAY

21 TO 24 PERCENT IN JAILS AND PRISONS ARE SERIOUSLY MENTALLY ILL (SMI)

OVER 90% IN SOME FACILITIES ARE MI
TODAY

OVER 450,000 INDIV WITH SMI INCARCERATED

VIRTUAL 1:1 RELATIONSHIP BETWEEN DECREASE IN INPATIENT PSYCHIATRIC PATIENTS AND INCREASE IN JAILED INDIV W/SMI
A Systematic Approach to the Criminalization Problem

- There is no single solution to the problem we are calling “criminalization of people with mental illness”
- The problem must be attacked from multiple levels
- The “Sequential Filters” Model (Sequential Intercept Model) is a series of filters. Each filter provides a point to “catch” an individual with mental illness. Over time the filter rate should increase earlier in the sequence.
Sequential Intercept Model

The Sequential Intercept Model from a revolving-door perspective with best practices at the core.
Emergency Response Models

- Mental health-based specialized Mental health response (Knoxville)
- Police-based specialized Mental health response (Birmingham)
- Police-based specialized Police response (Memphis) (CIT)
HONOLULU MODEL
A HYBRID MODEL

Police-based
Specialized Police -
Specialized Mental Health
Response
IMPACT ON LAW ENFORCEMENT

- 7-10% of all police interactions involve SMI
- HPD estimates 19,000 to 26,000 interactions w/SMI per year
HPD EMPLOYED AN OUTREACH WORKER IN 1996

FOCUSED ON JAIL DIVERSION FOR SMI AND HOMELESS
SEPTEMBER 2006 – Mission reassigned to Police Psychologists

HPD EMERGENCY PSYCHOLOGICAL SERVICES/JAIL DIVERSION PROGRAM (EPSJDP)
COMMUNITY PARTNERSHIP PROGRAM
HONOLULU POLICE DEPARTMENT
STATE DEPARTMENT OF HEALTH
3 MEDICAL CENTERS
EMERGENCY MEDICAL SERVICES
INSTITUTE OF HUMAN SERVICES
HAWAII REVISED STATUTE

REQUIRES POLICE OFFICERS TO CALL FOR ASSISTANCE:

IMMINENTLY DANGEROUS
GRAVELY DISABLED
OBVIOUSLY ILL
SUICIDAL
- ALL POLICE OFFICERS TRAINED IN ENGAGING PERSONS IN CRISIS

- POLICE PSYCHOLOGIST ON-CALL 24/7
- APPROVE INVOLUNTARY EMERGENCY PSYCHIATRIC EVALUATION
- REFER TO CRISIS MOBILE OUTREACH SERVICES
- REFER TO CASE MANAGER
- AUTHORIZE RELEASE
GOALS FOR TRAINING:

- RECOGNIZE MENTAL ILLNESS AND SEVERE EMOTIONAL DISTURBANCE
- DE-ESCALATE CRISIS SITUATIONS
- PROCEDURES FOR GETTING APPROPRIATE SERVICES
POLICE OFFICER TRAINING

GUIDANCE FROM CASE LAW:

- ENABLE OFFICERS TO RECOGNIZE “UNUSUAL, BIZARRE, AND ABNORMAL BEHAVIOR”
- ALTERNATIVE TO STANDARD FIELD TACTICS
- CONDUCT LIVE SCENARIO TRAINING
POLICE OFFICER TRAINING

- RECRUIT CLASS
- ANNUAL RECALL TRAINING
- ON-LINE REFRESHER TRAINING
7-module multi-modal training program for dealing with persons-in-crisis

The training includes in-class, intranet, and live scenario training.
The Role of the Police Psychologist and Recognizing Persons-in-Crisis –
This module focuses on recognizing different types of mental illness and the policies and procedures of the EPSJDP, as well as basic “do”s and “don’t”s of dealing with PICs.
(2009) **Understanding and Responding to the Risks of Interacting with Persons-in-Crisis (PICs)** – This module provides an introduction to de-escalation techniques, but focuses on helping officers understand the psychological dynamics of these interactions, and how standard procedures can decrease safety and increase risks of violence.
(2011) **Suicide Risk Recognition, Prevention and Intervention** - This module focuses on teaching police officers how to recognize persons (civilians and officers) who are thinking of suicide, and what to do to get them the help they need.
(2012) **Trauma Informed Crisis Responding** - This module focuses on recognizing signs of trauma and understanding how trauma impacts behavior in both citizens and police officers.
(2013) **Responding to Domestic Violence** - This module will focus on how to de-escalate domestic violence situations, recognize mental illness and trauma, and how to better utilize the services of the EPSJDP in situations of domestic violence.
Responding to Emotionally Disturbed or Mentally Ill Juveniles - The focus will be on recognizing mental illness and emotional disturbance in juveniles, which presents much different than in adults, and how to better utilize the services of the EPSJDP for juveniles.
(2015) **Responding to Emotionally Disturbed or Mentally Ill Elderly Persons** - The focus of this module will be on recognizing and dealing with persons with dementia and other age related forms of mental illness, and how to better utilize the services of the EPSJDP for the elderly.
APRN-RX PROJECT

A Post-booking Initiative

ADVANCED PRACTICE REGISTERED NURSES WITH PRESCRIPTIVE AUTHORITY ASSIGNED TO HPD CENTRAL RECEIVING DIVISION
PHARMACY PROJECT

ESTABLISH A “SUITECASE” PHARMACY WITHIN THE CENTRAL RECEIVING DIVISION WITH PSYCHOTROPIC FORMULARY
HAWAII GOVERNOR’S SPECIAL ACTION TEAM 2012

STATEWIDE INITIATIVES

STREAMLINE THE MENTAL HEALTH SYSTEM
INCREASE MENTAL HEALTH SERVICES

STREAMLINE THE CRIMINAL JUSTICE SYSTEM
INCREASE JAIL DIVERSION PROGRAMS